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DECL: OADR

TO: The Deputy Secretary
THROUGH: P - Mr. Tarnoff
FROM: AF - George Moose
SUBJECT: Checklist of Rwanda Issues for Deputies' Meeting

I. PURPOSE

- o The Deputies' Committee should consider the desired level of visibility for the United States in the near-term on Rwanda, and review measures to be taken following the 11/22 Rwanda Operational Support Group (ROSG) meeting.

II. KEY POINTS

Visibility

- o The issue of USG visibility on Rwanda, particularly in regard to the camp security issue, must be addressed.
 - We have maintained a high profile on Rwanda following our military intervention by, inter alia, leading the drive for World Bank arrearages payments and hosting the initial meeting of the ROSG.
 - While continuing our support for UN efforts, we want to keep the UN (and/or OAU) out in front, particularly regarding revival of political negotiations.

Camp Security

A number of measures need to be taken in response to the UNSYG's report to the Security Council on camp security:

- o For the short term, endorse bilateral arrangements between the Government of Zaire (GOZ) and others for security experts from those countries to train and monitor GOZ security forces for Rwandan refugee camps in Zaire (the U.S. is barred on legal grounds from participating in this type of activity)
- o Continue diplomatic support for UNHCR efforts to train Government of Tanzania (GOT) police forces for Rwandan refugee camps in Tanzania. Continue financial support for these efforts through UNHCR.

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UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: PAUL W HILBURN
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- o For the longer term, support development of "Option A" (the "bubble" concept) of UNSYG report on camp security in Zaire:
 - we would indicate our support for the concept (a "bubble" of 1-2 UN battalions under "robust" Chapter VI mandate which would move from camp to camp over a 24-30 month period) and request details on implementation, including cost and commitments from troop contributors
 - we would oppose a resolution immediately authorizing a new UN force for Zaire
 - U.S. commitment to this effort needs to be defined, including whether or not U.S. airlift is to be on a reimbursable basis and what other forms of support we are prepared to offer

Creating Conditions for Refugee Return and Reconciliation

In tandem with the camp security measures, we need to:

- o Continue to pressure GOR to create conditions for refugee return, including definition of property rights and rehabilitation of the judicial system.
- o Increase the rate of disbursement of U.S. assistance to the GOR, especially in the area of administration of justice.
- o Support UN efforts to obtain Government of Rwanda (GOR) authorization to begin broadcasting on UN-sponsored radio, designed to reassure refugees considering repatriation.
- o Support planning for the near-term refugee conference and longer-term political conference under UN and OAU auspices.

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